| 1  | BEFORE THE<br>ILLINOIS COMMERCE COMMISSION                   |
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| 2  | IIIINOIS COMMERCE COMMISSION                                 |
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| 4  | PUBLIC UTILITY SPECIAL OPEN MEETING                          |
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| 7  | Chicago, Illinois<br>December 28, 2009                       |
| 8  | Met pursuant to notice at 1:30 p.m.                          |
| 9  |  |
| 10 | BEFORE:  |
| 11 | MR. CHARLES E. BOX, Chairman                                 |
| 12 | MS. ERIN M. O'CONNELL-DIAZ, Commissioner                     |
| 13 | MR. SHERMAN J. ELLIOTT, Commissioner<br>(via teleconference) |
| 14 | MR. JOHN T. COLGAN, Commissioner<br>(Via teleconference)     |
| 15 | (via teleconterence)   |
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| 22 | SULLIVAN REPORTING COMPANY, by<br>Tracy L. Overocker, CSR    |

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| 2  | DOCKET NUMBER:                        | PAGE |
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1 CHAIRMAN BOX: All right. Is everything ready 2 in Springfield?

Pursuant to the provisions of the
Illinois Opening Meetings Act, I now convene a
special open meeting of the Illinois Commerce
Commission. With me in Chicago is Commissioner
O'Connell-Diaz and joining us by video conference in
Springfield are Commissioners Elliott and Colgan. I
am Chairman Box and we do have a quorum.

As I indicated, the Commission wishes to express its condolences to Commissioner Ford, whose mother passed away yesterday in Arkansas. I think that's why she's not going to be on the call this morning. She had intended to join us.

Is there -- before moving to the agenda, this is the time we allow the members of the public to address the Commission. Members of the public wishing to address the Commission must notify the Chief Clerk's Office at least 24 hours prior to the bench session. According to the Chief Clerk's Office, they have received no requests to speak.

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We have one item on today's agenda and

1 following that, I would like to recognize several Commission Staff who are moving on or are retiring. 2 Item 1 is Docket 09-0373, the Illinois 3 4 Power Agency's petition for approval of its initial procurement plan. We have several amendments to the 5 order to consider. б My office has circulated an amendment 7 regarding the simultaneous short-term REC auction. 8 This amendment adopts the IPA's proposal to have a 9 10 simultaneous auction for RECs. In doing so, the 11 amendment also adopts the Staff's alternative 12 proposal, which requires the IPA to address the 13 Staff's questions raised in developing the RFPs. 14 Is there a motion to adopt this 15 amendment? 16 COMMISSIONER ELLIOTT: So moved. 17 CHAIRMAN BOX: Is there a second? COMMISSIONER O'CONNELL-DIAZ: 18 Second. 19 CHAIRMAN BOX: It's been moved and seconded. 20 All in favor say "aye." 21 (Chorus of ayes.) 22 Opposed?

| 1  | (No response.)  |
|----|---|
| 2  | The vote is 4-0. That amendment                       |
| 3  | passes.   |
| 4  | Next, Commissioner Elliott circulated                 |
| 5  | amendments on the proposed demand response capacity   |
| 6  | procurement.  |
| 7  | Commissioner Elliott.                                 |
| 8  | COMMISSIONER ELLIOTT: Yes, Mr. Chairman.              |
| 9  | Along the lines of a lot of the discussion in the     |
| 10 | order, it was my understanding and my reading of the  |
| 11 | record that there would be little to no benefit in DR |
| 12 | in the ComEd territory with the structure of the      |
| 13 | existing RPM market and so to that end, I changed the |
| 14 | order's language to not have the DR pursued in the    |
| 15 | ComEd territory as not being cost effective.          |
| 16 | CHAIRMAN BOX: Is there a motion?                      |
| 17 | COMMISSIONER ELLIOTT: That would be my                |
| 18 | motions.  |
| 19 | CHAIRMAN BOX: Is there a second?                      |
| 20 | COMMISSIONER COLGAN: Second.                          |
| 21 | CHAIRMAN BOX: Moved and seconded. Any other           |
| 22 | comments or discussion?                               |

| 1  | (No response.)  |
|----|---|
| 2  | All in favor say "aye."                               |
| 3  | (Chorus of ayes.)                                     |
| 4  | Opposed?  |
| 5  | (No response.)  |
| 6  | The vote is 4-0. That amendment                       |
| 7  | passes also.  |
| 8  | Next on the next provision, there are                 |
| 9  | two different proposed amendments that have been      |
| 10 | circulated. First, we'll go to Commissioner Elliott.  |
| 11 | You have a proposed amendment?                        |
| 12 | COMMISSIONER ELLIOTT: Yes, Mr. Chairman.              |
| 13 | Again, consistent with the Commission decision on the |
| 14 | issue of long-term renewable issues in the last IPA   |
| 15 | order, I have found in my analysis of this case that  |
| 16 | there's still significant issues that remain to be    |
| 17 | resolved in my mind. And, certainly, had I been       |
| 18 | aware of this prior to the question of whether we     |
| 19 | were to have hearings, it certainly would have        |
| 20 | changed my perspective on that decision as well.      |
| 21 | So to that end, I've changed the                      |
| 22 | conclusions in the order to not allow long-term RECs  |

at this point, but to seek workshops with

stakeholders, again, as we directed in our order last 2 year with regard to this issue, though I think in the 3 4 language I set forth, it's been much more extensive 5 in the direction to the parties as to what we'd like to see the parties address, particularly, with regard б to impacts to the developing competitive market for 7 the residential customers. I just think that there 8 are a significant number of questions with regard to 9 10 this significant change in policy to obligate 11 customers for two decades when just in the last 12 decade, we've seen such a remarkable change in the 13 marketplace for electricity. I think that we can 14 clearly meet our renewable goals through short-term 15 RECs as we've done in the past procurement and not 16 damage any effects with regard to that while these issues are more clearly delineated in my mind. 17 And so I would offer this language as an alternative and 18 open up for discussion. 19

20 CHAIRMAN BOX: Okay. First of all, is there a 21 second to that motion?

22 (No response.)

| 1  | The motion died for lack of a                         |
|----|---|
| 2  | second.   |
| 3  | My office has also served                             |
| 4  | amendments concerning the long-term renewable portion |
| 5  | of the order. My amendment accepts the                |
| б  | Administrative Law Judge's long-term renewable        |
| 7  | proposal for the 2010-2011 procurement cycle, but     |
| 8  | also requires the IPA, working with all the parties,  |
| 9  | including our Office of Retail Market Development, to |
| 10 | convene public workshops on the merits and drawbacks  |
| 11 | of long-term contracts during the next year and       |
| 12 | before the filing of the next procurement plan.       |
| 13 | I think a lot of that's in the                        |
| 14 | evidence to the amendment and the reason being this   |
| 15 | is I think in 2012, the renewable must constantly     |
| 16 | be 7 percent of the procurement of the parties, which |
| 17 | means the long-term contracts are 5 and a half of     |
| 18 | that or 3 and a half percent. There's a lot of        |
| 19 | discussion and concern about the transparency and     |
| 20 | openness of the process. My amendment would allow     |
| 21 | the IPA and the parties to proceed and with the RFPs  |
| 22 | to see if, in fact, long-term contract survival for   |

the year beginning June 1st, 2012; but in the next 1 12 months having discussions that really should have 2 taken place before we entered this contract. 3 We 4 realize that it's only 3 and a half percent and other issues concerning the docket, I could live with it; 5 б but as long as those workshops and those other public meetings that proceed take place between now and the 7 time that the IPA files its next procurement plan, 8 that's my amendment. 9 10 Is there a second? 11 COMMISSIONER COLGAN: Second. 12 CHAIRMAN BOX: It's been moved and seconded. 13 Further discussion? 14 Commissioner O'Connell-Diaz. 15 COMMISSIONER O'CONNELL-DIAZ: Chairman, also 16 Commissioner Elliott, I appreciate the work that your 17 office did with regard to the changes that you have presented to us. This is a very tough position for 18 the Commission to be in. Normally in our proceedings 19 20 we have, you know, hearings and records and all these 21 good things that the Commission can look at and what 22 we have here is an agreement that the parties came to

which it is really not fair to the Commission because the record is not as robust as we normally would see and from that standpoint, you know, I believe that Commissioner Elliott's revisions are appropriate and called for.

However, given the fact that we do б have the benchmarks that I believe will ultimately 7 8 protect our consumers from any type of inordinate rate shock that might come from these contracts that 9 10 are the subject of this docket and I really did have to set aside my feelings with regard to the openness 11 12 and I hate the word "transparency," because this 13 process was anything but transparent. I believe what 14 the Commission was given was a totally new plan in 15 early November and it had to be decided by today and 16 it was extremely disappointing and that the record 17 wasn't developed in the manner that I believe Commission proceedings are supposed to be developed 18 and assist the Commission in being able to understand 19 the party's position in a very clear and concise 20 21 manner so that we can do our job.

When parties get together and they

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1 come to an agreement, that's what -- we do encourage 2 that; however, there were many unanswered questions that we struggled with when it was first presented to 3 4 us and during oral argument -- I think it was very 5 clear during oral argument how -- what was magic about the 20-year contract period? I still don't б know about that answer. So I'm glad to see that the 7 Chairman has put in the changes that he's put forward 8 to -- I can't use the word "requirement," but that 9 10 there be a workshop process, within our order -- I know everyone can read English -- should have been 11 12 going on and we would not be sitting here today with 13 unanswered questions. It's a very tough job for a 14 Commissioner to be sitting here and have questions 15 about something that they're doing that they want to 16 do right to protect consumers and it's up to the 17 parties to bring that forward to the Commission. 18 That was not done here in the way 19 that we are used to seeing. It was very troubling, 20 but it is -- I believe we do have backstops and I 21 know Judge Jones spoke about the benchmarking procedures that will be developed as we moved 22

1 forward, and so that ultimately will be -- in my mind, that will be where the rubber meets the road 2 and that consumers will be protected; but in our 3 4 future procurement plans, I don't ever want to see 5 something like this. This just did not give the Commission what we really did need on our plate in б order to make just a little bit cleaner 7 decision-making process. So I thank both 8 Commissioner Elliott and the Chairman for their work 9 10 on this.

11 CHAIRMAN BOX: Further discussion of the 12 amendment?

13 COMMISSIONER COLGAN: Mr. Chairman, I support 14 your amendment to the order and -- but I'd also like 15 to say that I do appreciate Commissioner Elliott's 16 genuine effort and concern about this proposal. I 17 know that he put that forward in good faith and with 18 some good basis under his thinking.

I also support the number of comments that Commissioner O'Connell-Diaz has just made. Not having been a part of the process last year, I know it would be very concerning to me to have put forward

1 that sincere request for that workshop process to occur and for it to not occur, I can understand how 2 that would be disconcerting, to say the least. But 3 4 on balance, I think that the order makes the case and 5 opens up the opportunity to at least have a process put in place to bring forward the benchmarks which б will come back to the Commission and hopefully this 7 can all work out for the better and for the good of 8 the people. 9 10 So that's my comments. 11 CHAIRMAN BOX: Further discussion? 12 (No response.) 13 The vote on the proposed amendment, 14 all in favor say "aye." COMMISSIONER O'CONNELL-DIAZ: Aye. 15 16 COMMISSIONER COLGAN: Aye. 17 (Chorus of ayes.) 18 Opposed? 19 COMMISSIONER ELLIOTT: No. 20 CHAIRMAN BOX: The amendment passes, 3-1. 21 Is there a motion to accept the order as amended with the three amendments? 22

| 1  | COMMISSIONER O'CONNELL-DIAZ: So moved.               |
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| 2  | CHAIRMAN BOX: Is there a second?                     |
| 3  | COMMISSIONER COLGAN: Second.                         |
| 4  | CHAIRMAN BOX: It's been moved and seconded to        |
| 5  | accept the order as amended with the three           |
| 6  | amendments. All in favor say "aye."                  |
| 7  | (Chorus of ayes.)                                    |
| 8  | Opposed?   |
| 9  | COMMISSIONER ELLIOTT: No. And I'll probably          |
| 10 | file a dissenting opinion.                           |
| 11 | CHAIRMAN BOX: The vote is 3 to 1 and the order       |
| 12 | is passed. The order as amended is passed.           |
| 13 | Once again, hopefully, this will bring               |
| 14 | this particular round to a close. I think everything |
| 15 | has been said by all the parties. I have to          |
| 16 | reinforce the concern of Commission Elliott who      |
| 17 | looked at the language, a lot of my assistants and   |
| 18 | the other the language on the proposed workshops     |
| 19 | with a lot of his work that he had, so this is not   |
| 20 | our people just being at odds. I think we all wanted |
| 21 | the same thing, but we all had different comfort     |
| 22 | levels as to where we are and how important this     |
|    |  |

1 first draft was and the impact on the

2 competitiveness, the impact on future people going into business. Once again, this workshop process, we 3 4 hope the parties will take seriously, hopefully it will clear up some of those issues. 5 COMMISSIONER COLGAN: Mr. Chairman, I just want б to comment that I appreciate you retaining that 7 language. I just -- my comfort level, just to allow 8 it to go forward without that process occurring 9 10 beforehand, was -- I just -- it just seemed a -- cart 11 before the horse. So... 12 CHAIRMAN BOX: I understand. 13 Before concluding, I'd like to 14 recognize that several of our colleagues are moving 15 on to other endeavors. Is Bill Voss available in Springfield? 16 17 A VOICE: He is not in the room. He is listening, though. I understand that he is listening 18 19 in. CHAIRMAN BOX: Well, if he's here, I need to 20 21 ask him to please approach the table; if he's listening in his office, he's --22

MR. GENE BEYER: As a proxy, Gene Beyer will
 approach the table.

3 CHAIRMAN BOX: Bill began his career at the ICC 4 in March of 1989, and has worked 20-plus years in the 5 Accounting Department as a technical assistant to the 6 Financial Analysis Division director.

During those years, he has worked on 7 many cases and special projects, and has been an 8 excellent source of information and analysis not only 9 10 for the ICC, but also the Governor's Office, the Senate and House staffers, the Attorney General's 11 12 Office and other state agencies including Revenue and 13 the IEPA. Bill has consistently provided 14 high-quality work products, and has been a valuable 15 assistant to the Administrative Law Judges and 16 Commissioners over the years. His attention to quality in his testimony, in reports to the General 17 Assembly, and his reviews of legislation and all 18 other projects --19

20 COMMISSIONER FORD: This is Commissioner Ford. 21 CHAIRMAN BOX: Welcome. First of all, we'd 22 like to express our condolences to you and your

1 family on the passing of your mother.

COMMISSIONER FORD: Thank you so much. 2 CHAIRMAN BOX: We didn't know if you were 3 4 joining us. We've just concluded that part of our 5 meeting. COMMISSIONER FORD: Oh, that's fine. б I'm sorry. I was delayed on business. 7 CHAIRMAN BOX: I fully understand. 8 COMMISSIONER FORD: I'm sorry. 9 10 CHAIRMAN BOX: Bye. 11 -- attention to the quality in his 12 testimony, in reports to the General Assembly, in his 13 reviews of legislation and all other projects in 14 which he played a role is second to none. Congratulations to Bill, he will be missed; but Gene, 15 16 you are going to be there and we will see you 17 tomorrow. 18 MR. GENE BEYER: I'm also here for Ron 19 Linkenback. 20 CHAIRMAN BOX: Oh, okay. Next is Mr. Ron Linkenback. He's not 21 22 going to approach the table either. He's worked in

1 the Electrical Engineering Program since

September 1998. He began as a senior electrical 2 engineer and later became section supervisor. His 3 4 career here has varied from engineering analyst, to 5 assistant to Administrative Law Judges, to oversight of outside consultants for many special projects. б Ron was involved in countless cases including 7 electric line certificates, rate cases, electric 8 reliability and nuclear decommissioning, ARES 9 10 reviews, and electric outage investigations. He has always provided high-quality testimony and other work 11 12 products and has earned great respect from his 13 coworkers. He also will be greatly missed. 14 Last but not least, if we can get our 15 hands on her, she is here, Shauna Kelley, will you

16 approach the table?

We also want to recognize Shauna Kelley for her six years of service to the Illinois Commerce Commission and to the People of the State of Illinois. Shauna joined the Commission in 2003, serving as a legal assistant to Commissioner O'Connell-Diaz. In 2006, she was named head of the

1 ICC's Transportation Bureau, overseeing the implementation of rail safety, household goods 2 moving, towing and trucking policies and laws. 3 She 4 worked with her staff to actively promote community 5 education and outreach programs, greater consumer protection in the moving and towing industries and б safer highway-rail crossings throughout the state. 7 Thank you from all of us. 8 COMMISSIONER O'CONNELL-DIAZ: 9 Chairman, if I 10 might, I'd just like to thank Shauna. She was my 11 assistant and came here and really came from the She was like 12 private sector to a federal court work. 13 a real lawyer. And when she came and started working 14 in the Energy sector, she immediately dug in and 15 really went to it and it was great to see her move 16 over to the Transportation. And in my role as the 17 chair of the Transportation Committee for the Commission, I'm out there with a lot of our Railroad 18 and Transportation folks talking to them and it's a 19 20 very, very positive response that I get from the 21 industry as well as our municipalities and every one that has to deal with the Commission in the 22

transportation section and Shauna has really brought a bright light on the good work that our Commission does do in that area and we've also had -legislation that has occurred during Shauna's chairing of that area and she's implemented that and has done a really good job and we are really lucky to have had her.

8 I know she's going to go spend time 9 with her two little kids at home and be a mom for a 10 little bit, which is a real good thing, and she's 11 lucky she can do that. So I wish her the best and I 12 know that you'll pop up somewhere else in a couple 13 years when we don't really -- have you at center 14 stage and we look forward to that.

15 MS. SHAUNA KELLEY: Thank you so much. Ι 16 appreciate everything. It's been great working here 17 with Erin and the Commissioners and then in the Transportation Bureau and the staff that works for me 18 has just been the best. I mean, they're just very 19 20 professional and wonderful people at the Commission. 21 It's a hard decision but hoping it's the right one. 22 And thank you very much.

1 CHAIRMAN BOX: Thank you.

COMMISSIONER O'CONNELL-DIAZ: Good luck. 2 CHAIRMAN BOX: Judge Wallace, anything else to 3 4 come before us today? JUDGE WALLACE: No, Mr. Chairman. 5 б CHAIRMAN BOX: Okay. I would like to provide notice that the issues for the oral arguments 7 scheduled for January 5th in the Peoples Gas/North 8 9 Shore rate case are Rider ICR as requested by the 10 Attorney General and the ROE as requested by the 11 utility itself, that will be at, I think, 2:00 o'clock on January 5th after the pre-bench. 12 13 Hearing nothing further, the meeting 14 is adjourned. (Whereupon, the public special open 15 meeting was adjourned.) 16 17 18 19 20 21 22